

Application of the Foreign Affairs Manual (FAM) under Federal and USAID Regulations and Policies on PSCs

A Mandatory Reference for ADS Chapter 309

New Edition Date: 06/15/2016 Responsible Office: M/OAA/P File Name: 309mah_061516 This Mandatory Reference explains how USAID's personal services contract authority relates to various provisions of the Foreign Affairs Manual ("FAM") for purposes of benefits.

- 1. For salary, meritorious step increases, leave and other terms of employment under the control of USAID, the governing Agency regulations on PSCs are <u>AIDAR</u> <u>Appendices D and J</u>, <u>not</u> the <u>FAM</u>. While USAID's general policy is to be consistent with the FAM, especially on cooperating national personal services contractors, the source of agency policy and regulations for USAID is the <u>AIDAR</u> and the <u>ADS</u>.
- 2. The provisions in <u>3 FAM 7000</u> Foreign Service National Personnel and <u>3 FAM 8200</u> Appendix A Methods of Employment do **not** apply to USAID's PSCs, unless the AIDAR or ADS makes a particular FAM provision applicable. Any reference in those FAM provisions to Foreign Service National ("FSN") employees or PSCs is to be read as **not** applying to USAID PSCs.
 - For example, <u>3 FAM 7224.2-3</u>, U.S. Citizenship, provides that an FSN employee who obtains U.S. citizenship must be terminated. Since it has not been made applicable by the ADS or the <u>AIDAR</u>, that FAM provision does not apply to USAID PSC positions.
- **3.** PSCs may not be entitled to all benefits afforded to USAID direct-hire (USDH) employees (see <u>ADS 309.3.1.a(2)</u>). The following benefits in the FAM are <u>not</u> under the control of USAID, and are administered by the Department of State:
 - a) Employee association and commissary privileges. U.S. citizen PSCs are entitled to employee association and commissary privileges under <u>6 FAM</u>
 500 Employee Associations.
 - b) Pouch service. USAID U.S. citizen PSCs are entitled to pouch service on the same basis as direct-hire USAID employees under 14 FAM 700 Diplomatic Pouch Mail.
 - c) Health Unit privileges. U.S. citizen PSCs are entitled to Health Unit privileges on the same basis as direct-hire USAID employees under 16 FAM Medical.
- **4.** There are a number of benefits under the control of other agencies:
 - a) APO privileges. U.S. citizen PSCs are eligible to use the military postal services on the same basis as USAID direct-hire employees under the regulations of the Military Postal Service Agency of the Department of Defense.
 - **b)** Federal Workers' Compensation ("FECA"). PSCs (regardless of citizenship) are Government considered "employees" for purposes of the Federal

- Employees Compensation Act, which is administered by the Division of Federal Employees' Compensation of the Department of Labor.
- C) Unemployment Compensation. Under a recent ruling of the Department of Labor (Unemployment Insurance Program Letter No. 41-99, August 3, 1999) PSCs are <u>not</u> eligible for the Unemployment Compensation for Federal Employees program ("UCFE").
- **5.** Additional FAM references include:
 - 2 FAM 222, EMPLOYEES OF DIPLOMATIC MISSIONS
 - 2 FAM 232.1-4, NATIONALS OR PERMANENT RESIDENTS OF UNITED STATES
 - 16 FAM 121, MEDICAL, APPLICABILITY

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